

Message Text

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ACTION L-03

INFO OCT-01 IO-13 COA-02 EB-11 OIC-04 JUSE-00 INT-08

COME-00 DOTE-00 NSF-04 OMB-01 TRSE-00 AF-10 ARA-16

EA-11 EUR-25 NEA-10 RSC-01 CEQ-02 SCI-06 AGR-20

ACDA-19 AEC-11 CG-00 FMC-04 EPA-04 CIAE-00 DODE-00

PM-07 H-03 INR-10 NSAE-00 NSC-10 PA-03 PRS-01 SS-15

USIA-15 RSR-01 ADP-00 /251 W
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R 071550Z AUG 73

FM USMISSION GENEVA

TO SECSTATE WASHDC 1024

INFO USMISSION USUN NY

AMEMBASSY ISLAMABAD

AMEMBASSY ANKARA

AMEMBASSY HELSINKI

AMEMBASSY PRETORIA

AMEMBASSY CANBERRA

AMEMBASSY COPENHAGEN

AMEMBASSY ATHENS

AMEMBASSY MOSCOW

AMEMBASSY DAR ES SALAAM

AMEMBASSY KINGSTON

C O N F I D E N T I A L SECTION 1 OF 2 GENEVA 4178

E.O. 11652: GDS

TAGS: PBOR, UN

SUBJ: LOS: LIAISON REPORT

1. PAKISTAN. SOURCE BELIEVES STATES MUST HAVE RESIDUAL
AUTHORITY TO SET POLLUTION STANDARDS OTHER THAN MINIMUM
INTERNATIONAL STANDARDS FOR NAVIGATION. HE FEELS SOME
STATES WILL BE UNABLE TO ENFORCE INTERNATIONAL STAND-
ARDS AND STATED THAT TECHNOLOGY INVOLVING TRAINING OF
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PERSONNEL, PROVISION OF EQUIPMENT OR MACHINERY, AND

TECHNICAL ASSISTANCE IS URGENTLY NEEDED. SOURCE LIKES US ARTICLE ON OBLIGATIONS OF FLAG STATE IN SCIENTIFIC RESEARCH, BUT COASTAL STATE CONSENT IS ESSENTIAL. MOREOVER, IF COASTAL STATES WANT SAMPLES NOT FEASIBLE TO SPLIT, OR RARE SAMPLES, IT HAS THE RIGHT TO THEM.

2. TURKEY. SOURCE ASKED IF THERE WAS INCONSISTENCY BETWEEN TRUMAN PROCLAMATION AND US NAVIGATIONAL INTERESTS-SPECIFICALLY ASKING ABOUT US POLICY ON OUTER EDGE OF SHELF. US DELOFFS EXPLAINED ELEMENTS OF STEVENSON 10 AUG. SPEECH AND US MARGIN ARTICLES AND EXPLAINED NO INCONSISTENCY BETWEEN THIS POLICY AND MAXIMUM FREEDOM OF NAVIGATION. SOURCE SUGGESTED IT MIGHT BE USEFUL TO ESTABLISH DIFFERENT CATEGORIES OF VESSELS ACCORDING TO POLLUTION POTENTIAL. HE SEEMED IMPRESSED BY FIJI'S PROPOSALS AND INQUIRED SEVERAL TIMES ABOUT HAZARDS OF NUCLEAR VESSELS. SOURCE DISCUSSED DELIMITATION AND ISLANDS AND STATED THAT MEDIAN LINE SHOULD NOT APPLY IN SPECIAL CIRCUMSTANCES. UNDER SUCH CIRCUMSTANCES STATES WOULD NOT HAVE RIGHT TO EXTEND TERRITORIAL SEA TO 12 MILES WITHOUT AGREEMENT OF OTHER CONCERNED STATES. IN ABSENCE OF AGREEMENT ARTICLE 33 UN CHARTER WOULD APPLY. TURKEY OPPOSES GIVING ISLANDS SAME RIGHTS AS CONTINENTAL STATES. ON STRAITS SOURCE SEEMED IMPRESSED BY ARGUMENT THAT EIGHT STRAITS STATES' PROPOSAL WOULD CREATE IMBALANCE BETWEEN US AND USSR WHICH WAS NOT IN INTEREST OF ANY COUNTRY.

3. FINLAND. (A) SOURCES (MANNER AND ROTKIRCH) STATED FINLAND COULD SUPPORT 12 MILE TERRITORIAL SEA AND FREE TRANSIT IF EXCEPTION MADE FOR STRAITS LESS THAN 8 MILES WIDE. HOWEVER, HE INDICATED THAT SIX MILE EXCEPTION WOULD PROBABLY MEET FINN'S REQUIREMENTS. CONCERN IS STRAIT ON WEST SIDE OF AALAND ISLANDS WHICH PROVIDE ACCESS TO GULF OF BOTHNIA. ISLAND IN MIDDLE OF STRAIT IS PART SWEDISH, PART FINNISH AND PASSAGES ON BOTH SIDES LESS THAN 8 MILES WIDE. ISLANDS OF FINNISH SIDE BOUNDED BY BASELINES TO FINLAND IN INTERNAL WATERS; STRAIT ON SWEDISH SIDE, BETTER CHANNEL, IS CONFIDENTIAL

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TERRITORIAL WATERS. SPLIT ISLAND SITUATION PROVIDES TWO STRAITS, BOTH CONTAINING WATERS ADJACENT TO DIFFERENT COUNTRIES, YET ITALIAN STRAITS PROPOSAL UNACCEPTABLE BECAUSE NO SATISFACTORY ALTERNATE ACCESS INTO GULF OF BOTHNIA EXISTS. FINLAND AND SWEDEN ANXIOUS NOT TO HAVE SOV SHIPS OPERATING FREELY IN GULF. ALSO, 1920 TREATY PROVIDES AALAND ISLANDS ARE NOT TO BE MILITARIZED BUT DOES NOT APPLY TO SHIPS, AND UNCLEAR

EXTENT TREATY STILL APPLIES. FURTHER PROBLEM EXISTS IN OVERFLIGHT SINCE MAJOR AIR ROUTE BETWEEN SWEDEN AND FINLAND IS OVER AALAND ACROSS STRAITS. THOUGH OVERFLIGHT INTERFERENCE UNLIKELY WITH COMMERCIAL AIR CORRIDOR, FINNS EXPRESSED CONCERN. (COMMENT: POSSIBLY OVER SOV RECONNAISSANCE FLIGHTS.)

(B) ALL FINNISH FISHING IS NOW COASTAL AND SINCE SHELFLOCKED THEY ARE NOT MUCH CONCERNED WITH FISHERIES PROBLEM. THEY SUPPORT ICELAND AND ITS FISHING ZONE OUT OF SYMPATHY FOR ECONOMIC PROBLEMS.

(C) FINNS SUPPORT MAXIMUM REVENUE SHARING AND WOULD CHEERFULLY SUBSCRIBE TO AUSTRIAN DRAFT ARTICLES BUT CONSIDER THEM UTOPIAN. SOURCES NOTED HOWEVER THAT AS DEVELOPED COUNTRY FINLAND UNLIKELY TO BENEFIT MUCH FROM REVENUE SHARING.

(D) FINNS EXPRESSED UNEQUIVOCAL SUPPORT FOR EXCLUSIVELY INTERNATIONAL STANDARDS FOR SHIP-SOURCE POLLUTION CONTROL AND EXPRESSED CONCERN ABOUT HAZARDS OF UNILATERAL COASTAL STATE ACTION.

(E) ON SCIENTIFIC RESEARCH (SR) ROTKIRCH SAID FINLAND HAD TENTATIVELY DECIDED TO STAND BY CONSENT REQUIREMENTS OF CONTINENTAL SHELF CONVENTION DURING THIS SESSION BUT WERE IMPRESSED BY US ARTICLES AND SERIOUSLY CONSIDERING ADOPTING US POSITION. HE FAVORED US POSITION OF LIMITING TECHNOLOGY TRANSFER TO SR MATTERS ACKNOWLEDGING PROBLEMS INHERENT IN TRANSFER OF COMMERCIAL TECHNOLOGY.

4. SOUTH AFRICA. SOURCE NOTED SA INTEREST IN NEGOTIATIONS AND LARGE SIZE OF OBSERVER DELEGATION. HE DID NOT PLACE GREAT STRESS ON SEABEDS EXPLAINING REASON AS WEALTH OF LAND RESOURCES AND UNECONOMICAL DEVELOPMENT OF OFFSHORE MINERAL RESOURCES. OFFSHORE DIAMOND MINING ABANDONED FOR THAT REASON. TWO PRINCIPAL CONCERNS ARE OFFSHORE POLLUTION THREAT TO TOURIST BEACHES AND OVERFISHING. SA ESTIMATES MAXIMUM SUSTAINABLE YIELD AS 600,000 TONS BUT SOV NOW ANNUALLY TAKE OVER 1 MILLION TONS.

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C O N F I D E N T I A L SECTION 2 OF 2 GENEVA 4178

5. AUSTRALIA. DEL HAS INSTRUCTIONS TO FOLLOW CANADIAN
LINES ON POLLUTION CONTROL ZONE AND RESIDUAL COMPETENCE,
BUT THEY WAIVERED AFTER US ARTICLES WERE INTRODUCED
AND AWAIT NEW INSTRUCTIONS.

6. GREECE. RANKING DEL INDICATED GREEK REPS IN SC II
AND III AT US DISPOSAL ON MARINE POLLUTION ISSUES AND THEY
COMPLETELY SHARE US VIEWS ON THIS SUBJECT.

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7. DENMARK. DELOFF ANNOUNCED IN SESSION THAT DENMARK WOULD NOT ACCEPT ANY POLLUTION ZONE IF BASED ON PRESCRIPTIVE COMPETENCE OF COASTAL STATES TO MAKE STANDARDS FOR VESSEL SOURCE POLLUTION.

8. USSR. SOVS MADE CLEAR IN CONVERSATIONS THEY SUPPORT IN ESSENCE CANADIAN APPROACH TO RESIDUAL COASTAL STATE COMPETENCE TO PRESCRIBE VESSEL SOURCE POLLUTION STANDARDS. REASONS GIVEN INCLUDE CONTROL OF POLLUTION IN BALTIC. SOVS ALSO POINTED OUT THEIR SUPPORT FOR CANADIAN ARCTIC POLLUTION CONTROL ACT.

9. JAMAICA. BONNICK STATED SC I WORK WAS NOT "FIRST READING" BUT SIMPLY VIEWS OF SMALL DRAFTING GROUP, AND IF IT WAS FIRST READING HE WOULD "RIP IT TO SHREDS ON SECOND READING".

10. TANZANIA. DELOFF SPOKE AT LENGTH OF EMOTIONAL ASSOCIATION TERMS "LICENSE" AND "LICENSING SYSTEMS" HAVE FOR LDCS, AND THEIR IDENTIFICATION WITH UNFAIR EXPLOITATION. ATTEMPTS TO CONVINCE HIM THAT SYSTEM AS PRACTICED IN US AND EUROPE HAD NO EXPLOITATIVE CONNOTATION WERE NOT ENTIRELY SUCCESSFUL. HE SUGGESTED TERMINOLOGY CHANGE WOULD HELP.

BASSIN

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